New Mexico Human Services Department Medicaid Issues

Presentation to Legislative Health & Human Services Committee

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New Mexico Human Services Department

Highlights for Today's Discussion

- Enrollment Past, Current & Projected
- 2. Costs PMPMs & By Population
- 3. Projected Expenditures
- 4. Behavioral Health Transition
- 5. CoLTS Implementation
- 6. Federal CHIPRA Changes
- 7. Health Outcomes in Salud!
- 8. National Health Care Reform



ENROLLMENT



Projected Medicaid Enrollment

	Jan 2008	Jan 2009	June 2009	June 2010
			Projected	Projected
Children	283,365	303,532	316,492	332,559
PAK/PAM	350	459	422	525
SCI	14,917	33,239	37,918	40,321
All Enrollees*	454,674	496,786	515,416	545,437

- Children's Numbers May Increase
- SCI Numbers Growing
 - > Childless Adults Must Come Off SCI by 12-31-09
 - New waiver in process



*Includes all child and adult enrollees in all Medicaid and related programs, including regular Medicaid, HCBS waivers, SCHIP, SCI, PAK, PAM, dually eligible individuals, Medicare premium payees (SLIMB and QI-1)

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Enrollment Challenges

- **◆** Insufficient General Fund to Maximize Federal Dollars
- ◆ 23-Year Old Computer System (ISD2)
 - Moving, but replacement still years away
 - Business Intelligence Tool within the next year
- ◆ ISD Staffing Freeze Now Approaching 737 Cases Per Worker
 - May reach almost 800 by end of FY10; goal was 550 at most
- Changing Federal Rules Without Timely Guidance



Enrollment Opportunities

- ♦ YES New Mexico Web-Based Screening & Application Tool
 - ➤ Go live statewide Fall 2009
- Recertification by Phone, Fax, E-Mail, Mail, In Person
 - > Verifying current information rather than new application
 - Centralized recertification unit
 - Considering reinstatement of continuous eligibility
- Redesigning Processes (More By Phone; Less Caseworker Specific In High Volume Offices)
- Document Imaging to Manage Necessary Supporting Documents
- Citizenship Rules Easing
 - Use of allowed tribal documentation
 - > Determining method for enrolling for 90-day window
- Allowing Affirmation By Phone Rather Than In Writing
- Matching Other Data Bases (TRD for Outreach; Social Security Administration in January 2010)

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COSTS



Approximate Projected Costs By Program & Population – FY09

- Per Member Per Month (PMPM) Salud!
 - ➤ Behavioral Health (BH), CoLTS, SCI & Salud! Across Years (See Handout)

	Average Monthly Enrollment	Weighted Average PMPM	
Quarter 1 (Jul - Sept 08)	292,798	\$337	
Quarter 2 (Oct – Dec 08)	294,453	\$319	
Quarter 3 (Jan – Mar 09)	298,377	\$316	
Average (as of 3/31/09)	295,209	\$324	

Projected Average Annual Cost FY09 Through April

- > Child (Ages 0 21) \$3,212 (\$750 GF)
- > SCI Adult \$7,817 (\$1,592 GF)
- Senior in CoLTS \$19,058 (\$4,347 GF) & Growing
- DD Waiver Individual \$72,898 (\$16,942 GF)



PROJECTED EXPENDITURES



Projected Expenditures FY09 & FY10

(As of 5-5-09, Using March 2009 Data – in thousands)

ARRA Federal Stimulus Funds Replaced GF in FY09, FY10 & Part of FY11

- Funding Current Program w/ Higher FMAP 10-1-08 thru 12-31-10
- > SCHIP/CHIPRA Funding Increased, Assuming Expenditures Stay High
- Future HIT Funds for Medicaid & Providers Using Electronic Health Records (EHR)

FY09 – Expected Reversion to HB920 Fund

- Projected Expenditure \$3,545,814.0 Total (\$634,841.0 GF)
- Operating Budget \$3,422,598.0 Total (\$755,002.0 GF)
- Projected Funds for HB920 Fund \$120,000.0 to \$130,000.0 GF (for FY11)

◆ FY10 - Expected Shortfall

- Projected Expenditure \$3,805,982.0 Total (\$620,472.0 GF)
- Operating Budget -- \$3,672,750.0 Total (\$591,666.0 GF)
- Projected Shortfall \$28,000.0 to \$32,000.0 GF



Future Budget Issues FY09 – FY11

- **♦** FY10 Potential Increases in *GF Need & Total Cost* Due To:
 - Enrollment Increases (Children, TANF Adults, SCI Adults)
 - CoLTS Increased Enrollment & Increased Service Utilization
- **♦** FY10 Potential Decreases in *GF Need* Due To:
 - ➤ ARRA Tiers Based on Unemployment Rate = More Federal Match
 - Now projecting reaching FMAP Tier II for all four quarters of FY10 (CMS & FFIS)
 - If SCI Enrollment Less Than Projected
 - But may then lose federal allotment in future years
- FY10 Potential Federal Changes (Could Decrease or Increase GF)
 - ARRA Guidance Not Yet Solidified
 - Example: definition of new enrollees for FMAP bonus
 - Audits In Process And Outcomes Unclear
- FY10 Possible Need for Cost Containment (See Next Slide)
- ◆ FY11 ARRA Federal Stimulus Funding Will Go Away Mid-Year
 - Will Need To Be Replaced In Addition To Regular Program Growth

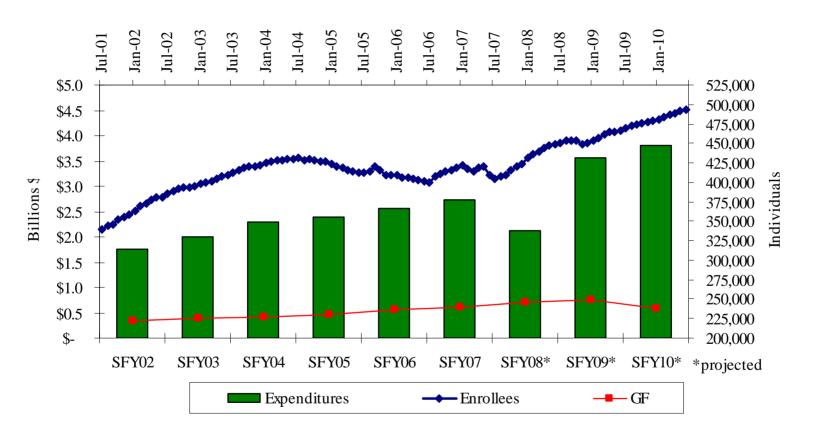


FY10 Cost Containment Options

- No Eligibility Changes Allowed by ARRA
- Benefit Reductions -- Examples of Options
 - Limiting PCO Number of Hours
 - Eliminating All but Emergency Adult Dental Benefits
 - > Requiring Hospitals to Use In-State Facilities for Cardiac Surgery Referrals
- Rate Reductions Examples of Possible Fiscal Impacts
 - ➤ 1% Decrease Across All Providers = Approximately \$6,600.0 GF
- Enrollment Reductions in Aggressive Outreach
 - ➤ If Children Enrollment Does Not Grow as Anticipated by June 2010, NM Will Save GF But Forgo Federal Funds.
 - > If SCI Enrollment Grows At Less Than Projected Rate, NM Will Save GF But Will See a Reduction of Federal Funds in Future Years
 - Implementing Strategies to Maximize CHIPRA and Other Federal Funds



Medicaid Enrollment and Expenditure Growth



Note: Expenditures and enrollees include Medicaid, SCHIP, SCI, PAK, PAM, Dual Eligible Individuals, SLIMB and QI-1; General Fund appropriated to other departments is not included in the line noted as "GF"



BEHAVIORAL HEALTH



FY10 Contract with OptumHealth

- ◆ ALTSD \$59.4 (GF)
- CYFD \$9,748.8 (GF & Fed)
- ◆ DOH \$5,757.5 (GF & Fed)
- NMCD \$6,593.5 (GF)
- HSD Non-Medicaid \$ 53,320.8 (GF & Fed Block Grants MH, SA & TANF)
- HSD Medicaid Managed Care \$256,424.0* (GF & Fed)
- HSD Medicaid Cd Fee for Service \$46,306.5* (GF & Fed)
 - ◆ TOTAL FY10 = Approximately \$378,210.5 (GF & Fed)
 Overall Admin = Approx \$47,785.0 (12.6%)
 - ◆ TOTAL FY09 (VONM) = Approx \$367,567.3 (GF & Fed)



Transition – Providers & Consumers

◆ BH Collaborative CEO & OptumHealth CEO Presenting Wednesday re Transition Activities

◆ 24/7 PHONE LINES

- > Providers (866) 660-7182
- > Consumers/Families (866) 660-7185



Biggest Challenges for BH Statewide Entity

- Less Money Available w/ Increasing Need and Demand
 - Reduced State & Federal Dollars for Non-Medicaid Providers & Services in FY09 and FY10
- **♦** Non-Medicaid Rates Were Lower Than Medicaid Rates
 - Equalizing Rates Means Equal Access But Less Services & Less People Served
 - Equalizing Geographically Means Less For Some Providers Previously Receiving More Than Other Parts of the State
- Historical Under-Funding and Lack of Increases for Non-Medicaid Populations and Services
 - Community-Based Providers Are Critically Under-Resourced w/ Declining Reserves & Less Ability To Continue
 - Some Programs and Some Providers Near Closing
 - > NM Provider Capacity Financially & Programmatically Inadequate
- New Grant or State Dollars Bring New Programs/New
 Responsibilities While Existing and Basic Services Shrink

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Highest Behavioral Health Priorities

- Behavioral Health Planning Council, Representing 18 Local Collaboratives, As Well As the BH Collaborative
 - 1. Crisis Services (mobile, 24/7 response, multi-faceted, not just beds)
 - 2. <u>Supportive Housing</u> (permanent affordable places to live w/ support services)
 - 3. <u>Transportation</u> (to services and for community living)
 - 4. Support for Local Provider Base (to prevent eroding access)
 - 5. Adult System of Care
 - Service Gaps
 - Population Gaps
 - Coordination Among Systems
 - 6. Children's System of Care
 - Service Gaps
 - Population Gaps
 - Coordination Among Systems



CoLTS



CoLTS Enrollment

- ◆ CoLTS Enrollment As of June 2009 = 36,302
- CoLTS Implementation Completed in Phases
 - Phase I August 1, 2008
 - Consumers enrolled = 12,031
 - Counties: Bernalillo, Sandoval, Torrance, Valencia, SF, Los Alamos
 - Phase II November 1, 2008
 - Consumer enrolled = 7,737
 - Counties: Sierra, Dona Ana, Catron, Luna, Grant, Hidalgo, Otero
 - Phase III January 1, 2009
 - Consumers enrolled = 6,648
 - Counties: Cibola, McKinley, San Juan, Socorro
 - Phase IV April 1, 2009
 - Consumers enrolled = 9,966
 - Counties: Eddy, Lea, Chaves, Lincoln, De Baca, Roosevelt, Curry, Quay



CoLTS Opportunities

- More People Served Outreach Has Increased Enrollment
- Identifying Unmet Service Needs
- Identifying Service Inefficiencies
- Member Transitions From Nursing Facilities To Community Living
- Statewide Service Coordination & Provider Relations



Billing/Reimbursement Workgroups Collaborating

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CoLTS Challenges

- ◆ Provider Transitions to a New Reimbursement Structure
- MCO Claims System Development
- MCO Provider Contracting Process
- **◆** Identifying Accurate Member Addresses
- **◆** MCO Customer Service Proficiency



State Hiring Freeze (HSD & ALTSD Have Insufficient Staff)
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CoLTS Contact Information

HSD/MAD

- Solutions Center (888) 997-2583
- Nick Ossorgin, LTS Outreach Coordinator (505) 476-6817

ALTSD

- Resource Center (800) 432-2080
- CoLTS Bureau (505) 476-4799
- > State Ombudsman (505) 476-4790

AMERIGROUP

- Member Services (ABQ) (877) 269-5660 or (505) 875-4320
- Provider Relations (ABQ) (877) 269-5706

EVERCARE

- Member Services (877) 236-0826, Option 1, Option 1 for ABQ
- Provider Relations (888) 363-8476



CHIPRA



CHIPRA (SCHIP) Allocation Status

CHIPRA (Previously SCHIP) Allocation

- Prior to Oct 1, 2008 \$52,045.0 Per Year
- > FFY 09 (through Sept 30, 2009) \$280,720.0
- > FFY 10 (through Sept 30, 2010) \$303,514.0 (Estimate)
- > FFY 11 (through Sept 30, 2011) \$276,323.0 (Estimate)

Expecting Carryover Funding At Current Projected **Expenditures**

- > \$13,738.0 Projected Overspend of FFY09 Allotment (will request supplement funding)
- > \$58,640.0 Balance of FFY10 for Use in FFY11
- > \$27,191.0 FFY11 Allotment Reduction Compared to FFY10 Estimated Allotment



- \$27 mil. loss federal funds if not enough GF to support program growth & enrollment increases
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CHIPRA Programs Will Change If:

- Enrollment of Children Grows More
- SCI Enrollment Grows More
- National Health Care Reform Happens
- **◆** Insufficient GF to Draw Down SCHIP allotment



New CHIPRA Changes

- Enhanced CHIP Funding for NM for Children Above 133% FPL
- **◆** Tools and Incentives to Enroll More Children
 - Express Lane Eligibility
 - Grants to States for Outreach Initiatives
 - Performance Bonuses for States Meeting Enrollment Thresholds & Implementing 5 of 8 Enrollment Conditions
 - NM will implement 12-month continuous eligibility & aspects of Express Lane
 - Child Enrollment Contingency Fund for State Exceeding Allotment
- Citizenship Verification Options
 - > Matching Social Security Numbers thru Social Security Administration
 - Using Certain Tribal Documents
 - > 90 Day Enrollment Pending Documentation
- Option to Cover Legal Immigrant Children (Regs. in Process) and Pregnant Women without a Waiting Period
- Allows Premium Assistance Subsidies & Purchasing Pools for Certain Employers

SALUD! HEALTH OUTCOMES



Health Outcomes in Salud! – Highlights

- Hilltop Institute at the University of Maryland, Baltimore County (UMBC)
 - Quality of and Access to Care for Members with Chronic Disease
 - Focus on Adults with Diabetes and Children with Asthma
- Positive Outcomes
 - Reduction of Both Asthma Related ER Visits and Hospital Admissions
 - Diabetes Related Hospital Admissions Decreased Across All Three MCOs
 - ➤ High Utilization of Primary Care and Preventive/Ambulatory Care Services
 - Near Universal Access to Primary Care
 - Utilization Consistently High in Both Urban and Rural/Frontier Regions

Study looked at claims and encounters between 2005 - 2007

- Outcome Concerns HSD Watching & Taking Action
 - EPSDT Services
 - MCO Sanctions



NATIONAL HEALTH REFORM



National Health Care Reform Proposals Are Changing Rapidly

Details Vary - Main Health Reform Proposals Include:

- Health Insurance Exchange Gateway to Allow Individuals and Businesses to Access Coverage
- A Public Health Insurance Option to Compete with Private Coverage
- Medicaid Expansions for Parents, Childless Adults and Children at Varying FPLs
- > Increases in Medicaid Reimbursement Rates to a Percentage of Medicare
- Insurance Market Reforms Such as Guaranteed Issue and Rating Changes
- Individual Mandates to Obtain Coverage
- > Subsidies to Low- and Middle-Income Individuals to Purchase Coverage
- Employer Participation or Contribution Mandates ("Pay or Play")
- Minimum Benefit Standards and Caps on Out-of-Pocket Spending



National Health Care Reform Proposals Are Changing Rapidly – House

◆ House Tri-Committee "Discussion Draft":

- Public Insurance Option
- Medicaid Expansion to 133% FPL by 2013
- > Federal Subsidy to Individuals Between 133% and 400% FPL
- Individual and Employer Mandates
- ➤ Increase in Medicaid Reimbursement Rates to PCPs to 100% of Medicare by 2012
- National Health Insurance Exchange, with Option to Operate a State-Level Exchange

Funding from states is not yet formalized in any proposal



National Health Care Reform Proposals Are Changing Rapidly – Senate

Senate Finance Committee Proposal for Affordable Coverage:

- Concepts Similar to House Tri-Committee Discussion Draft
- Scaled-Down Version of Original Proposal Has Been Submitted to CBO for Scoring
- > Expands Medicaid
 - Children and Pregnant Women to 133% FPL
 - Childless Adults To 100% FPL

Senate HELP Committee Affordable Health Choices Act:

- Does Not Yet Include a Public Plan Option or Employer Mandate
- > Federal Subsidy to Individuals Up to 500% FPL
- Medicaid Expansion to 150% FPL

